## BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION	)	
OF VEOLIA WATER IDAHO, INC. FOR A	)	<b>CASE NO. VEO-W-22-02</b>
GENERAL RATE CASE	)	
	)	SUPPLEMENTALTO
	)	TESTIMONY OF THE
		COMMISSION STAFF

On February 15, 2023, Testimony of the Commission Staff ("Staff") were filed with the Commission. On February 21, 2023, Veolia Water Idaho, Inc. submitted a response to Staff's Production Request No. 163. The following changes have been made to the following Testimony's:

1. Mr. English Page 3, Line 5-6:

### **READS:**

"... providing the Company with an additional \$3.44 million in revenue for an increase of 6.56%."

### SHOULD READ:

- "... providing the Company with an additional \$3.4 million in revenue for an increase of 6.48%."
- 2. Mr. Culbertson Page 2, Line 15-16:

### **READS:**

"... \$55,854,457, an increase in the Company's annual revenues of \$3,438,334, or 6.56%."

#### SHOULD READ:

- "... \$55,854,138, an increase in the Company's annual revenues of \$3,397,931, or 6.48%."
- 3. Mr. Culbertson Page 16, Line 21:

#### **READS:**

"... recommended 6.56% increase to each customer class."

### SHOULD READ:

"... recommended 6.48% increase to each customer class."

The attachments include revised pages that replace the respected Staff's Testimony as mentioned above. Mr. Culbertson Exhibit Nos. 130, 131, and 135 have been revised to reflect the changes to his testimony and Mr. Eldred amended Testimony should replace in full the Testimony filed on February 15, 2023.

DATED at Boise, Idaho this 1st day of March 2023.

Chris Burdin

Deputy Attorney General

### CERTIFICATE OF SERVICE

I HEREBY CERTIFY THAT I HAVE THIS 1st DAY OF MARCH 2023, SERVED THE FOREGOING **REVISED DIRECT TESTIMONY OF DONN ENGLISH, TRAVIS CULBERTSON, AND MICHAEL ELDRED,** IN CASE NO. VEO-W-22-02, BY E-MAILING A COPY THEREOF, TO THE FOLLOWING:

PRESTON N CARTER MORGAN GOODIN GIVENS PURSLEY LLP PO BOX 2720 BOISE ID 83701-2720

E-MAIL: prestoncarter@givenspursley.com

morgangoodin@givenspursley.com stephaniew@givenspursley.com

LORNA K. JORGENSEN
MEG WADDEL
ADA COUNTY PROSECUTING
ATTORNEY'S
OFFICE / CIVIL DIVISION
200 W. FRONT STREET, ROOM 3191

BOISE, ID 83702

E-MAIL: civilpafiles@adacounty.id.gov

JIM SWIER MICRON TECHNOLOGY, INC. 8000 SOUTH FEDERAL WAY BOISE, ID 83707

E-MAIL: jswier@micron.co

MARY R. GRANT DEPUTY CITY ATTORNEY BOISE CITY ATTORNEY'S OFFICE 105 N. CAPITOL BLVD. PO BOX 500

BOISE, ID 83701-0500

E-MAIL: mrgrant@cityofboise.org

boisecityattorney@cityofboise.org

DAVID NJUGUNA MGR-REGULATORY BUSINESS VEOLIA WATER M&S INC 461 FROM ROAD STE 400 PARAMUA NJ 07052

E-MAIL: David.njuguna veolia.com

SHARON M. ULLMAN, PRO SE 5991 E. BLACK GOLD STREET BOISE, ID 83716

E-MAIL: sharonu2013@gmail.com

AUSTIN RUESCHHOFF THORVALD A. NELSON AUSTIN W. JENSEN HOLLAND & HART, LLP 555 17TH STREET SUITE 3200 DENVER, CO 80202

E-MAIL: darueschhoff@hollandhart.com tnelson@hollandhart.com awjensen@hollandhart.com aclee@hollandhart.com kdspriggs@hollandhart.com

- San horsi

further proposes to update the Company's test year to the 12 months ending December 31, 2022, which coincides with the close of the calendar year. Based on the 2022 test year, Staff calculated a revenue requirement of \$55.85 million, providing the Company with an additional \$3.4 million in revenue for an increase of 6.48%. This number . excludes normalization adjustments to the Company's revenue as discussed in Staff witness Eldred's testimony, which Staff will update when information is received. Staff's revenue requirement is calculated using a weighted average cost of capital of 6.77%, including 9.0% Return on Equity ("ROE"), applied to the 2022 average net rate base of \$261,118,238. Staff's proposed revenue increase is spread uniformly across all billing components. Additionally, Staff does not support the Company's proposal to implement a Distribution System Improvement Charge ("DSIC") at this time.

20

19

21

22

23

24

2 1

25

Q. How does Staff's recommendation compare to the Company's request in its Application?

A. The Company requested a revenue requirement of \$63.83 million, increasing its annual revenues by approximately \$12.1 million, or 23.4%. The Company's

1	A. My testimony is organized by the following
2	topics:
3	Revenue Requirement Pg. 2
4	O&M Expense Adjustments Pg. 7
5	Rate Design Pg. 15
б	DSIC Pg. 17
7	Q. What is your educational and experience
8	background?
9	A. My education and experience are provided in
10	Exhibit No. 129.
11	Revenue Requirement
12	Q. Please provide a summary of Staff's proposed
13	revenue requirement in this case.
14	A. Staff recommends a total revenue requirement of
15	\$55,854,138, an increase in the Company's annual revenues
16	of \$3,397,931, or 6.48%. Staff's revenue requirement is
17	based on a 9.0% Return on Equity ("ROE") and a capital
18	structure consisting of 44.43% debt and 55.57% equity for
19	a Weighted Average Cost of Capital ("WACC") of 6.77%
20	applied to net rate base of \$261,118,238.
21	Q. Please outline Staff's adjustments to the
22	Company's proposed revenue requirement components.
23	A. Staff is recommending twenty-eight (28)
24	adjustments to the Company's requested revenue
25	requirement. Exhibit No. 130 provides a brief summary of

proposed in Company's Application?

1.0

2.4

A. Yes. Although the Company is requesting an across the board, uniform percentage rate increase to all customer classes, they are requesting no rate increase to the Private Fire Protection customer class. As such, the increases to other classes absorb additional revenues that are not going to be collected from the Private Fire Protection customer class.

- Q. Does Staff support the Company's rate design proposal?
- A. Not entirely. I do recommend spreading Staff's increase uniformly across all rate components within Schedule No. 1 similar to what the Company proposed in its Application; however, I do not support the Company's proposal to not increase rates for the Private Fire Protection customer class for reasons explained in Staff witness Eldred's testimony. Instead, Staff is recommending the increase be spread across all rate components for all classes including Private Fire Protection. Exhibit No. 135 provides the rate design associated with Staff's recommended 6.48% increase to each customer class, and the Existing Eagle Water Company customers.
- Q. Do you believe the current rate design structure is fair, just, and reasonable?
  - A. Yes. Without a valid load and Cost of Service

# VEOLIA WATER IDAHO, INC. VEO-W-22-02 Summary of Staff's Adjustments

					Column (1)	Column (2)	n	Column (3)		Column (4)		Column (5)	Column (6)
Adj No.	Staff Witness	Exhibit No.	Title with Brief Description	A	ff Expense djustment Amount	Staff Reve Adjustme Amoun	ent	taff Adjustment to Co. Revenue Requirement	R	tal Revenue equirement djustment	R	Revenue equirement Total	Revenue Requirement % Adj
			Company Application Revenue Requirement Requested Test Year 6/30/2	2022							\$	12,107,227	23.41%
1	Culbertson		Unadjusted Expense brought to 12/31/2022 Test Year	\$	12,720			\$ 12,822	\$	12,822	\$	12,120,049	23.43%
2	Culbertson	132	Gross Revenue Conversion Factor - State Income Tax Rate at 5.8%					\$ (41,251)	\$	(28,430)	\$	12,078,797	23.36%
3	Terry	119	Return on Equity at 9.00%					\$ (3,802,707)	\$	(3,831,137)	\$	8,276,091	16.00%
4	Eldred	124	Revenue Adjustment			\$ 738,3	348	\$ (744,223)	\$	(4,575,359)	\$	7,531,868	14.36%
5	English	102	Rate Base - Average of Monthly Averages for 2022 .					\$ (1,680,099)		(6,255,458)		5,851,769	11.16%
6	English	103	Depreciation Expense	\$	(546,459)			\$ (550,807)	\$	(6,806,265)	\$	5,300,963	10.11%
7	Johnson Johnson	104	Payroll Expense	\$	(873,970)			\$ (880,924)	\$	(7,687,188)	\$	4,420,039	8.43%
8	3 Johnson	105	Workers Compensation	\$	(19,110)			\$ (19,262)	\$	(7,706,451)	\$	4,400,776	8.39%
9	Johnson	106	Post-Retirement Benefits Other than Benefits	\$	(54,144)			\$ (54,575)	\$	(7,761,025)	\$	4,346,202	8.29%
10	) Johnson	107	Healthcare Insurance	\$	240,439			\$ 242,352		(7,518,673)		4,588,554	8.75%
11	Johnson	108	Employee 401k	\$	(44,890)			\$ (45,247)	\$	(7,563,921)	\$	4,543,306	8.66%
12	2 Johnson	109	Employee Tuition Benefits	\$	(5,361)			\$ (5,403)	\$	(7,569,324)	\$	4,537,903	8.65%
13	3 Johnson	110	Fringe Benefits Adjustment	\$	203,700			\$ 205,321	\$	(7,364,003)	\$	4,743,224	9.04%
14	Johnson	111	Payroll Taxes	\$	(101,906)			\$ (102,717)	\$	(7,466,720)	\$	4,640,507	8.85%
15	Johnson	112	Customer Billing	\$	611			\$ 616	\$	(7,466,104)		4,641,123	8.85%
16	Johnson	113	Vehicle Allocation	\$	(166,799)			\$ (168,126)	\$	(7,634,230)	\$	4,472,997	8.53%
13	7 Johnson	114	Office Expense	\$	(27,544)			\$ (27,763)	\$	(7,661,994)		4,445,234	8.47%
18	3 Johnson	115	Advertising Expense	\$	(30,000)			\$ (30,239)	\$	(7,692,232)	\$	4,414,995	8.42%
19	9 Culbertson	133	Shared Management & Services ("M&S") Fees	\$	(455,782)			\$ (459,409)	\$	(8,151,641)	\$	3,955,586	
20	Culbertson	134	General Insurance	\$	(36,405)			\$ (36,695)	\$	(8,188,336)		3,918,892	
2	1 Culbertson	134	General Insurance - Injuries and Damages	\$	(28,947)			\$ (29,178)	\$	(8,217,513)		3,889,714	7.42%
23	2 Johnson	116	Safety Expense	\$	(29,250)			\$ (29,483)	\$	(8,246,996)		3,860,231	7.36%
23	3 Terry	121	Rate Case Amortization Expense	\$	(111,461)			\$ (112,348)	\$	(-,- , ,		3,747,883	7.14%
2	4 Eldred		Rate Case Amortization Expense	\$	(40,495)			\$ (40,817)	\$	(-)		3,707,066	
2:	5 Terry		Tank Painting Amortization Expense	\$	(22,500)			\$ (22,679)	\$	, , , ,		3,684,387	
2	6 Terry	120	Deferred Power Expense	\$	(270,705)			\$ (272,859)	\$	(8,695,699)		3,411,528	
2	7 Johnson	117	Miscellaneous Expense	\$	(4,585)			\$ (4,622)	\$	(8,700,321)		3,406,907	
2	8 Eldred		Variable Expense due to Volume	\$	(8,904)			\$ (8,975)	\$	(8,709,296)	\$	3,397,931	6.48%

Revised Exhibit No. 130 Case No. VEO-W-22-02 T. Culbertson, Staff 03/01/23

# VEOLIA WATER IDAHO, INC.

# Statement of Operating Income per Books and Pro forma under Present and Proposed Rates for the Test Year Ending December 31, 2022 Staff Proposed Revenue Deficiency Calculation

Line		Column (1)	Column (2)		Column (3)	Column (4)	Column (5)
No.	Description	Per Books 06/30/22	Test Year Adjustmen	t	Adjusted Test Year	Under Pro Staff Adjustments	oposed Rates Staff Proforma
1	Operating Revenues	\$ 49,459,567	\$ 2,996,640	) \$	52,456,207	\$ 3,397,931 6.48%	\$ 55,854,138
	Operating Expenses					37.070	
2	Operation & Maintenance	\$ 17,656,607	\$ 2,957,635	5 \$	20,614,241	\$ 26,822	\$ 20,641,063
3	Depreciation	\$ 9,696,461	\$ 404,170	) \$	10,100,631	\$ -	\$ 10,100,631
4	Amortization Of UPAA	\$ 20,712	\$ 261,873	3 \$	282,585	\$ -	\$ 282,585
5	Total Depreciation and Amortization	\$ 9,717,173	\$ 666,043		10,383,216	\$ -	\$ 10,383,216
	Taxes Other Than Income						
6	Ad Valorem	\$ 1,769,525	\$ 375,507		2,145,032	\$ -	\$ 2,145,032
7	Payroll Taxes	\$ 773,986	\$ 22,891		796,877	\$ -	\$ 796,877
8	Total Taxes Other Than Income	\$ 2,543,511	\$ 398,398	3 \$	2,941,909	\$ -	\$ 2,941,909
	Total Operating Expenses						
9	Excluding Income Taxes	\$ 29,917,291	\$ 4,022,076	5 \$	33,939,367	\$ 26,822	\$ 33,966,189
10	Operating Income Before Income Taxes	\$ 19,542,276	\$ (1,025,436	5) \$	18,516,840	\$ 3,371,109	\$ 21,887,949
	<b>Income Taxes</b>						
11	State Income Taxes	\$ (1,257,899)	\$ 1,881,679	\$	623,779	\$ 195,524	\$ 819,304
12	Federal Income Taxes	\$ 4,246,014	\$ (1,508,725	() \$	2,737,290	\$ 666,873	\$ 3,404,163
13	Total Income Taxes	\$ 2,988,115	\$ 372,954	\$	3,361,069	\$ 862,397	\$ 4,223,466
14	Utility Operating Income	\$ 16,554,161	\$ (1,398,390	) \$	15,155,771	\$ 2,508,712	\$ 17,664,483
15	Adjusted Rate Base			\$	261,118,238	-	\$ 261,118,238
16	Rate of Return on Rate Base				5.80%	. =	6.76%
17	Required Rate of Return				6.77%		
18	Required Net Operating Income			\$	17,677,705		
19	Operating Income Deficiency			\$	2,521,934		
20	Gross Revenue Conversion Factor				1.3545		
21	Revenue Deficiency less Intervenor Funding			\$	3,397,931	Case No	Exhibit No. 131 b. VEO-W-22-02
	(Order No. 35063)					T. Culbe 03/01/2:	ertson, Staff 3

# VEOLIA WATER IDAHO, INC. Staff Proposed Rates Compared to Company Proposed Rates

		Company	Company	Staff	Staff
	Current	Proposed	% Increase	Proposed	% Increase
Residential					
5/8 Inch	22.96	28.48	24.05%	24.45	6.48%
3/4 Inch	22.96	28.48	24.05%	24.45	6.48%
1 Inch	29.35	36.41	24.05%	31.25	6.48%
1 1/2 Inch	50.21	62.29	24.05%	53.46	6.48%
2 Inch	77.92	96.66	24.05%	82.97	6.48%
Winter Usage	1.5959	1.9797	24.05%	1.6993	6.48%
Summer Usage					
Up to 3 CCF	1.5959	1.9797	24.05%	1.6993	6.48%
Over 3 CCF	2.0204	2.5063	24.05%	2.1513	6.48%
Commercial		-			
5/8 Inch	22.96	28.48	24.05%	24.45	6.48%
3/4 Inch	22.96	. 28.48	24.05%	24.45	6.48%
1 Inch	29.35	36.41	24.05%	31.25	6.48%
1 1/2 Inch	50.21	62.29	24.05%	53.46	6.48%
2 Inch	77.92	96.66	24.05%	82.97	6.48%
3 Inch	151.97	188.52	24.05%	161.82	6.48%
4 Inch	283.52	351.71	24.05%	301.89	6.48%
6 Inch	473.35	587.20	24.05%	504.02	6.48%
Temporary Meter Charge	25.00	31.01	24.05%	26.62	6.48%
Winter Usage Summer Usage	1.5959	1.9797	24.05%	1.6993	6.48%
Up to 3 CCF	1.5959	1.9797	24.05%	1.6993	6.48%
Over 3 CCF	2.0204	2.5063	24.05%	2.1513	6.48%

Revised Exhibit No. 135 Case No. VEO-W-22-02 T. Culbertson, Staff 03/01/23 Page 1 of 4

# VEOLIA WATER IDAHO, INC. Staff Proposed Rates Compared to Company Proposed Rates

		Company	Company	Staff	Staff
	Current	Proposed	% Increase	Proposed	% Increase
<b>Public Authority</b>					
5/8 Inch	22.96	28.48	24.05%	24.45	6.48%
3/4 Inch	22.96	28.48	24.05%	24.45	6.48%
1 Inch	29.35	36.41	24.05%	31.25	6.48%
1 1/2 Inch	50.21	62.29	24.05%	53.46	6.48%
2 Inch	77.92	96.66	24.05%	82.97	6.48%
3 Inch	151.97	188.52	24.05%	161.82	6.48%
Street Sweeping	3,680.40	4,565.61	24.05%	3,918.89	6.48%
Winter Usage	1.5959	1.9797	24.05%	1.6993	6.48%
Summer Usage					
Up to 3 CCF	1.5959	1.9797	24.05%	1.6993	6.48%
Over 3 CCF	2.0204	2.5063	24.05%	2.1513	6.48%
Private Fire Lines					
3 Inch and smaller	40.48	40.48	0.00%	43.10	6.48%
4 Inch	61.36	61.36	0.00%	65.34	6.48%
6 Inch	152.39	152.39	0.00%	162.26	6.48%
8 Inch	250.43	250.43	0.00%	266.66	6.48%
10 Inch	390.54	390.54	0.00%	415.85	6.48%
12 Inch	584.98	584.98	0.00%	622.89	6.48%
Hydrants	24.56	24.56	0.00%	26.15	6.48%

Revised Exhibit No. 135 Case No. VEO-W-22-02 T. Culbertson, Staff 03/01/23 Page 2 of 4

# VEOLIA WATER IDAHO, INC. Staff Proposed Rates Compared to Company Proposed Rates Existing Eagle Water Company Customers

		Company	Company	Staff	Staff
	Current	<b>Proposed</b>	% Increase	Proposed	% Increase
Residential					
5/8 Inch	6.70	8.31	24.05%	7.13	6.48%
3/4 Inch	6.70	8.31	24.05%	7.13	6.48%
1 Inch	8.56	10.62	24.05%	9.11	6.48%
1 1/2 Inch	14.64	18.16	24.05%	15.59	6.48%
2 Inch	22.73	28.20	24.05%	24.20	6.48%
Winter Usage	0.9309	1.1548	24.05%	0.9912	6.48%
Summer Usage					
Up to 3 CCF	0.9309	1.1548	24.05%	0.9912	6.48%
Over 3 CCF	1.1786	1.4621	24.05%	1.2550	6.48%
Commercial			0.4.0.50/		6.4007
5/8 Inch	6.70	8.31	24.05%	7.13	6.48%
3/4 Inch	6.70	8.31	24.05%	7.13	6.48%
1 Inch	8.56	10.62	24.05%	9.11	6.48%
1 1/2 Inch	14.64	18.16	24.05%	15.59	6.48%
2 Inch	22.73	28.20	24.05%	24.20	6.48%
3 Inch	44.32	54.98	24.05%	47.19	6.48%
4 Inch	82.69	102.58	24.05%	88.05	6.48%
6 Inch	138.06	171.27	24.05%	147.01	6.48%
Winter Usage Summer Usage	0.9309	1.1548	24.05%	0.9912	6.48%
Up to 3 CCF	0.9309	1.1548	24.05%	0.9912	6.48%
Over 3 CCF	1.1786	1.4621	24.05%	1.2550	6.48%

Revised Exhibit No. 135 Case No. VEO-W-22-02 T. Culbertson, Staff 03/01/23 Page 3 of 4

# VEOLIA WATER IDAHO, INC. Staff Proposed Rates Compared to Company Proposed Rates Existing Eagle Water Company Customers

		Company	Company	Staff	Staff
	Current	Proposed	% Increase	Proposed	% Increase
<b>Public Authority</b>					
5/8 Inch	6.70	8.31	24.05%	7.13	6.48%
3/4 Inch	6.70	8.31	24.05%	7.13	6.48%
1 1/2 Inch	14.64	18.16	24.05%	15.59	6.48%
2 Inch	22.73	28.20	24.05%	24.20	6.48%
Winter Usage	0.9309	1.1548	24.05%	0.9912	6.48%
Summer Usage					
Up to 3 CCF	0.9309	1.1548	24.05%	0.9912	6.48%
Over 3 CCF	1.1786	1.4621	24.05%	1.2550	6.48%
Private Fire Lines					
3 Inch and smaller	11.81	11.81	0.00%	12.58	6.48%
4 Inch	17.90	17.90	0.00%	19.06	6.48%
6 Inch	44.45	44.45	0.00%	47.33	6.48%
8 Inch	73.04	73.04	0.00%	77.77	6.48%

Revised Exhibit No. 135 Case No. VEO-W-22-02 T. Culbertson, Staff 03/01/23 Page 4 of 4